

Message Text

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ORIGIN EUR-25

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FM SECSTATE WASHDC

TO AMEMBASSY WARSAW

INFO AMEMBASSY BONN

C O N F I D E N T I A L STATE 206995

E.O. 11652: GDS

TAGS: PFOR, PL, US

SUBJECT: TRAMPCZYNSKI CALL ON DEPUTY ASSISTANT SECRETARY

ARMITAGE, OCTOBER 16

1. PRIOR TO RETURNING TO WARSAW TO ATTEND THE PARTY CONGRESS, POLISH AMBASSADOR TRAMPCZYNSKI CALLED ON DEPUTY ASSISTANT SECRETARY ARMITAGE ON OCTOBER 16. TRAMPCZYNSKI RAISED NO PROBLEMS AND DISCUSSION CENTERED ON THE MIDDLE EAST (REPORTED STATE 205531,, POLISH PARTICIPATION IN THE ICCS, PENDING CONGRESSIONAL ACTIONS AND REUNITING DIVIDED FAMILIES. TRAMPCZYNSKI COMMENTED THAT THE UPCOMING PARTY CONGRESS WOULD HAVE MORE ECONOMIC THAN POLITICAL SIGNIFICANCE. THERE WAS A REAL POSSIBILITY THAT FIGURES FOR THE CURRENT PLAN WOULD BE REVISED UPWARD BECAUSE TARGETS SET IN THE ORIGINAL PLAN HAD LARGELY BEEN FUL-
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FILLED OR SURPASSED. ARMITAGE STATED THAT AN IMPROVED ECONOMIC SITUATION IN POLAND WOULD GIVE A GOOD BASIS FOR OUR COMMON ATTEMPTS TO INCREASE BILATERAL TRADE.

2. MR. ARMITAGE RAISED OUR CONTINUING CONCERN ABOUT THE POLISH PERFORMANCE ON THE ICCS AND SAID THAT HE WAS HEARTENED BY THE STATURE OF THE NEW HEAD OF THE POLISH DELEGATION, AMBASSADOR KULAGA. AS THE IRANIANS MOVE IN, WE WOULD LIKE TO SEE POLISH DELEGATION COOPERATE TO MAKE ICCS EFFECTIVE. ONE HELPFUL STEP WOULD BE POLISH MOVE BACK INTO THE SUB-REGIONS WHICH THEIR REPRESENTATIVES VACATED SEVERAL WEEKS AGO.

3. MR. ARMITAGE ALSO ASKED THAT THE POLES IN CONVERSATION WITH THE DRV AND THE VIET CONG SUPPORT VIEW THAT IN ORDER FOR THE ICCS TO OPERATE, NEW FUNDS ARE NECESSARY AND THAT THE DRV AND THE PRG MUST BE MORE FORTHCOMING IN THEIR FINANCIAL SUPPORT OF ICCS OPERATIONS.

4. AMBASSADOR TRAMPCZYNSKI ASSURED MR. ARMITAGE THAT POLAND WAS DOING HER BEST. IN THIS CONNECTION, HE NOTED THAT AMBASSADOR KULAGA WAS FAMILIAR WITH VIETNAM AND ITS PROBLEMS. FURTHER, KULAGA IS ONE OF POLAND'S VERY BEST DIPLOMATS. PROGRESS IN THE MORE EFFICIENT FUNCTIONING OF THE ICCS WOULD DEPEND ON BOTH VIETNAMESE SIDES. HE COMMENTED THAT POLISH RELATIONS ARE NOT NOW AT THEIR BEST WITH THE VIET CONG AND THAT POLAND WAS FACING DIFFICULT PROBLEMS WITH THEM. IT WAS TRAMPCZYNSKI'S VIEW THAT WITH THE IRANIANS ON BOARD, A NEW ICCS ENTITY WAS IN THE PROCESS OF BEING ORGANIZED AND THAT IT WOULD TAKE TIME FOR THE ICCS TO BECOME EFFECTIVE.

5. IN RESPONSE TO AMBASSADOR TRAMPCZYNSKI'S QUESTION, MR. ARMITAGE SAID THAT POLAND IS NOW EXCLUDED FROM ANY AMENDMENTS TO TITLE IV (MFN) OF THE TRADE REFORM BILL AND THAT CONGRESS IS PROBABLY WELL DISPOSED TO EXCLUDE POLAND FROM ANY FUTURE AMENDMENTS RELATING TO CREDITS. WHEREAS POLAND APPEARS IN A VERY GOOD POSITION WITH CONGRESS, THE GENERALIZED DISCUSSION ABOUT POSSIBLE CONFIDENTIAL

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AMENDMENTS TO TITLE IV BECAUSE OF DISCRIMINATORY EMIGRATION POLICIES ON THE PART OF EASTERN EUROPEAN COUNTRIES, HAS RAISED LEVEL OF CONCERN ABOUT EMIGRATION FROM EASTERN EUROPE. CONGRESS KNOWS THAT POLISH EMIGRATION POLICY AND PRACTICES COMPARE FAVORABLY WITH THAT OF OTHER EASTERN EUROPEAN COUNTRIES BUT VERY PEOPLE IN CONGRESS WHO SUPPORT POLAND IN THIS RESPECT DO, HOWEVER, WRITE TO US ABOUT EMIGRATION PROBLEMS.

6. MR. ARMITAGE REQUESTED THAT TRAMPCZYNSKI DRAW THE ATTENTION OF POLISH AUTHORITIES TO DIFFICULTIES WHICH WE HAVE BEEN HAVING WITH DIVIDED FAMILIES CASES AND ASCERTAIN WHETHER SOMETHING COULD BE DONE TO REDUCE THE NUMBER OF THESE. IT WOULD BE PARTICULARLY HELPFUL IF POLAND COULD ISSUE EMIGRANT INSTEAD OF VISITORS

PASSPORTS TO ITS CITIZENS DESIRING TO EMIGRATE. OUR VISA LAWS MAKE GREAT DIFFICULTIES WHEN PROSPECTIVE IMMIGRANTS ARE TRAVELING ON VISITOR PASSPORTS. TRAMPCZYNSKI SAID THAT THERE ARE ESSENTIALLY THREE EMIGRATION AREAS ABOUT WHICH HE HAS HAD DEALINGS WITH MEMBERS OF CONGRESS. THE FIRST IS JEWISH EMIGRATION; HE HAS NO PROBLEMS WITH CONGRESS ABOUT THIS AREA. THE SECOND IS THAT OF ETHNIC GERMANS IN POLAND. THIS IS ESSENTIALLY A PROBLEM BETWEEN THE FEDERAL REPUBLIC AND HIS GOVERNMENT AND THAT THE US CONGRESS UNDERSTANDS THIS. THE DISCUSSIONS BETWEEN WEST GERMAN FOREIGN MINISTER SCHEEL AND POLISH FOREIGN MINISTER OLSZOWSKI TO BE HELD IN WARSAW LATER THIS MONTH SHOULD BE HELPFUL IN REDUCING THIS PROBLEM AREA. TRAMPCZYNSKI PREDICTED THAT IN THE NEXT SEVERAL WEEKS POLISH RELATIONS WITH THE FEDERAL REPUBLIC WOULD IMPROVE AND THAT FOLLOWING SUCH AN IMPROVEMENT, THERE IS A POSSIBILITY FOR PARTY FIRST SECRETARY GIEREK'S VISIT TO THE FEDERAL REPUBLIC. THE THIRD AREA IS IMMIGRATION OF POLES TO THE UNITED STATES. SOLUTION TO THIS PROBLEM IS MADE MORE DIFFICULT BY THE DIVISION OF POLAND INTO 22 ADMINISTRATIVE DISTRICTS. HOWEVER, 90 PERCENT OF THOSE CONGRESSMEN WHO CALL HIM, GET SOLUTIONS TO THEIR PROBLEMS.

7. IN A TEN-MINUTE CORRIDOR CONVERSATION FOLLOWING HIS MEETING WITH ARMITAGE, TRAMPCZYNSKI ASKED A DEPARTMENT CONFIDENTIAL

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OFFICER ABOUT WHAT SPECIFICALLY THE POLISH GOVERNMENT COULD DO ABOUT EMIGRATION TO SOLIDIFY ITS POSITION WITH CONGRESS. HE WAS REMINDED THAT POLAND IN THE LAST SEVERAL YEARS HAS DRASTICALLY CUT BACK ON EXIT DOCUMENTATION PERMITTING EMIGRATION FROM POLAND TO THE UNITED STATES. AT THE SAME TIME, THE POLISH AUTHORITIES ISSUE VISITOR DOCUMENTATION KNOWING FULL WELL THAT MANY OF THESE PEOPLE INTEND TO EMIGRATE. US LAW REQUIRES THAT A PROSPECTIVE IMMIGRANT NOT BE GRANTED VISITOR STATUS UNLESS AND UNTIL THE PERSON CONCERNED CAN PROVE CLEAR INTENTION ONLY TO VISIT THE US. PEOPLE WHO RECEIVE TOURIST DOCUMENTATION AND THEN CHANGE STATUS WHILE IN THE UNITED STATES, TEND TO LEAVE CLOSE FAMILY BEHIND AND ONCE HAVING OBTAINED PERMANENT STATUS, SEEK TO HAVE THESE FAMILY MEMBERS BROUGHT TO THE US. WHEN POLISH AUTHORITIES REFUSE EXIT DOCUMENTATION FOR FAMILY MEMBERS, WE HAVE CASES OF DIVIDED FAMILIES WHICH CREATE UNNECESSARY HARDSHIP ON THE FAMILIES CONCERNED AND WHICH CAUSE PROBLEMS BETWEEN THE TWO GOVERNMENTS. ONE WAY TO IMPROVE THE SITUATION WOULD BE FOR THE POLISH GOVERNMENT TO GRANT EXIT DOCUMENTATION FOR THOSE PEOPLE WHO HAVE ALREADY REGISTERED FOR IMMIGRATION INTO THE UNITED STATES. ANOTHER IMPORTANT STEP WOULD BE GRANTING EXIT DOCUMENTATION FOR ALREADY EXISTING DIVIDED FAMILIES

CASES. THERE IS A HUMANITARIAN ASPECT TO THESE CASES
WHICH JUSTIFY THE STRONG CONGRESSIONAL INTEREST IN THEM.
AFTER ALL, MOST CONGRESSMEN HAVE LITTLE TO DO DIRECTLY
WITH FOREIGN GOVERNMENTS EXCEPT INsofar AS THE LIVES
OF THEIR CONSTITUENTS ARE AFFECTED BY THOSE GOVERNMENTS.

8. AMBASSADOR TRAMPCZYNSKI INDICATED CLEAR UNDERSTANDING
OF OUR PRESENTATION AND UNDERTOOK TO SEEK AN ALLEVIATION
OF EMIGRATION/IMMIGRATION PROBLEMS. KISSINGER

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